

# CITY OF SUNNYVALE REPORT Administrative Hearing

October 27, 2004

**SUBJECT:** 2004-0776 - Application on a 6,578 square-foot site

located at **450 East Arbor Avenue** in an R-0 (Low Density Residential) Zoning District. (APN: 204-14-029)

AM

Motion Use Permit to allow a 78 square-foot twelve-foot high

accessory utility building (playhouse) in the front yard.

REPORT IN BRIEF

**Existing Site** Single Family Residence

Conditions

**Surrounding Land Uses** 

North Single Family Residential
South Religious Institution
Fact Single Family Residential

East Single Family Residential West Single Family Residential

**Issues** Neighborhood Compatibility

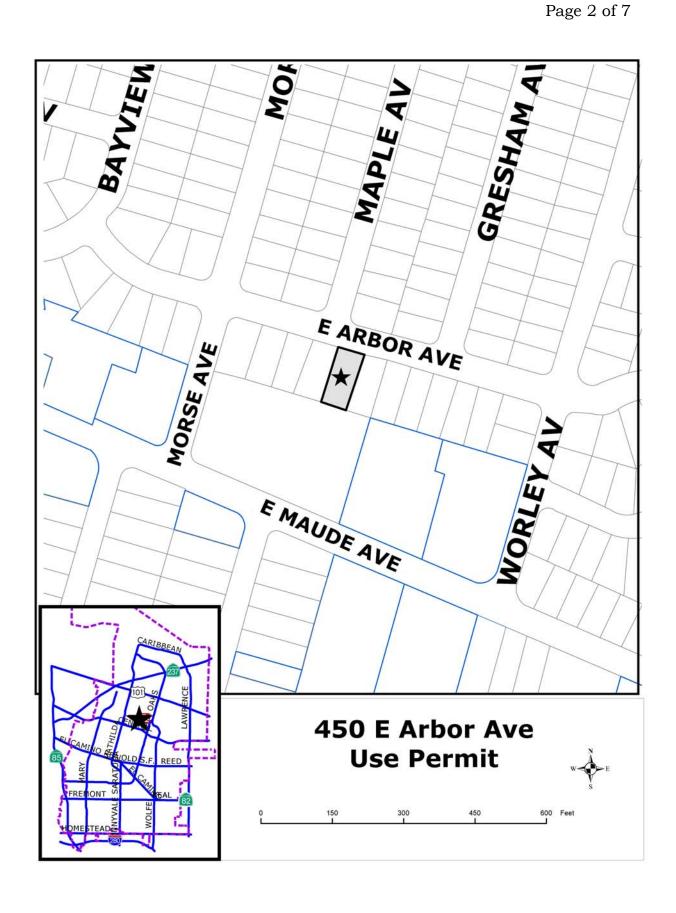
**Environmental** A Class 3 Categorical Exemption relieves this project

**Status** from California Environmental Quality Act provisions

and City Guidelines.

**Staff** Denial

Recommendation



# PROJECT DATA TABLE

	EXISTING	PROPOSED	REQUIRED/ PERMITTED
General Plan	RLO	Same	
Zoning District	R0	Same	
Lot Size (s.f.)	6,578 s.f.	Same	6,000 s.f.
	1,440 s.f.	1,518 s.f.	2,960 s.f. max.
Gross Floor Area (s.f.)		(78 s.f. playhouse)	
Lot Coverage (%)	22%	23%	45% max. without PC review
Floor Area Ratio (FAR)	22%	23%	45% max.
Building Height (ft.) (Playhouse)	N/A	12'-3"	15'-0" max.
No. of Stories	1	1	2 max.
Setbacks (facing prop.) (Playhouse)			
• Front	N/A	25'-6"	20' min.
Left Side	N/A	38'-0"	8' min.
Right Side	N/A	5'-6"	4' min.
• Rear	N/A	82'-0"	10' min.
Parking			
Total No. of Spaces	4	4	4 min.
No. of Covered Spaces	2	2	2 min.

# **ANALYSIS**

# **Background**

**Previous Actions on the Site**: The applicant submitted the Use Permit application because of code enforcement action regarding the subject structure which was built without planning or building permits.

# **Description of Proposed Project**

The applicant is proposing to legalize a playhouse castle structure in the front yard of the property. A Use Permit is required for any accessory structure located in the front yard of a residential property.

#### **Environmental Review**

A Class 3 Categorical Exemption relieves this project from California Environmental Quality Act provisions and City Guidelines. Class 3 Categorical Exemptions include accessory structures and garages.

#### **Use Permit**

**Use:** The playhouse structure was constructed without permits. The applicant is now proposing to legalize the structure with a Use Permit.

The structure is designed as a castle playhouse and is built above ground, with no footing or foundation. The structure has no electricity or plumbing.

**Site Layout:** The playhouse structure is 78 s.f. in size, 12'-3" high. It is located 25'-6" from the front property line and 5'-6" from the closest side property line. It is also located outside the required front yard area. The castle is partially screened from the street by an existing 20-25' pine tree located directly in front of the structure. The playhouse consists of the castle only, no other play equipment (slides, ladder, etc.) will be located outside the structure.

According to the applicant, the structure was placed in the front yard because it will be relocated intact off the property in May 2006. The applicant is open to a condition requiring removal of the structure at that time.

The following Guidelines were considered in analysis of the project site design.

Design Policy or Guideline (Site	Comments
Layout)	
City-wide Design Guidelines Accessory Utility Buildings D1:	The proposed structure complies with the SMC.
Accessory buildings must comply with the requirements of Section 19.40 of the Sunnyvale Municipal Code	

**Architecture:** The existing house was constructed in 1950 and consists of a single-story with wood siding and brick accents. The playhouse structure is

designed as a castle, with faux turrets, and a small tower on top. This whimsical architecture is not consistent with the neighborhood, although the intention of the design as a playhouse is in keeping with the residential character of the area.

The playhouse is constructed of wood with a neutral color faux brick siding which is generally consistent with the existing house. The view of the playhouse from the street is partially screened by silk ivy vines attached to the castle walls and an existing pine tree in front of the structure.

The following Guidelines were considered in the analysis of the project architecture.

Design Policy or Guideline	Comments	
(Architecture)		
Sunnyvale Single Family House Design	Although the playhouse is similar	
Techniques	color as the existing house, the castle design is not consistent with	
3.10 Accessory Structures	the house or the surrounding	
b. Accessory structures should use the	neighborhood.	
same wall, roof and trim materials as		
the main structure.		

**Parking/Circulation:** The project meets the SMC parking requirements for two enclosed and two unenclosed parking spaces.

# **Compliance with Development Standards**

The proposed playhouse complies with required development standards, including building setbacks and maximum height limits. The accessory use design is unique, but obviously accessory to the main residential use on the property.

Staff was able to find an approved playhouse structure located in the front yard area from 2000. In general, staff is less concerned with the playhouse use in the front yard as with the design incompatibilities. Staff would be able to approve the structure if it was located in the rear yard, where these types of uses are usually found.

Although the playhouse structure is a temporary use, staff cannot justify the playhouse design because of its incompatibility with the area. The playhouse structure came to the City's attention because of a neighbor complaint; however, several neighbors have supported the project (Attachment F).

# **Expected Impact on the Surroundings**

No significant impacts to the surrounding properties are expected as a result of this project. The greatest impact of the playhouse would be to the house located to the right of the property, which has a relatively unobstructed view of the structure.

# Findings, General Plan Goals and Conditions of Approval

Staff was unable to make the required Findings for the Use Permit. However, if the Administrative Hearing Officer is able to make the required findings, staff is recommending the Conditions of Approval.

- Findings and General Plan Goals are located in Attachment A.
- Conditions of Approval are located in Attachment B.

# Fiscal Impact

No fiscal impacts other than normal fees and taxes are expected.

#### **Public Contact**

Notice of Public Hearing	Staff Report	Agenda
<ul> <li>Published in the <i>Sun</i> newspaper</li> <li>Posted on the site</li> <li>Thirteen notices mailed to the adjacent property owners of the project site</li> </ul>	<ul> <li>Posted on the City of Sunnyvale's Website</li> <li>Provided at the Reference Section of the City of Sunnyvale's Public Library</li> </ul>	<ul> <li>Posted on the City's official notice bulletin board</li> <li>City of Sunnyvale's Website</li> <li>Recorded for SunDial</li> </ul>

# **Alternatives**

- 1. Deny the Use Permit.
- 2. Approve the Use Permit with the conditions listed in Attachment 2.
- 3. Approve the Use Permit with modifications.

Recommendation
Alternative 1.
Prepared by:
Andrew Miner Project Planner
Reviewed by:
Diana O'Dell Senior Planner
Attachments:

- A. Recommended Findings
- B. Recommended Conditions of Approval
- C. Site and Architectural Plans
- D. Site Photos
- E. Justifications from Applicant
- F. Letters from Neighbors

**2004-0776** Attachment A Page 1 of 1

# **Recommended Findings - Use Permit**

1. The proposed use does not fully attain the objectives and purposes of the General Plan of the City of Sunnyvale as the follows:

#### Land Use and Transportation Element

Policy N1.1 Protect the integrity of the City's neighborhoods; whether residential, industrial or commercial.

#### Action Statement N1.1.1

Limit the intrusion of incompatible uses and inappropriate development into city neighborhoods.

The playhouse is located in the front yard of the property, which is unique. These types of uses are usually located in the rear of the property. The use is, however, consistent with a residential neighborhood. The design of the playhouse, however, is not compatible with the neighborhood.

2. The proposed use ensures that the general appearance of proposed structures, or the uses to be made of the property to which the application refers, will not impair either the orderly development of, or the existing uses being made of, adjacent properties as follows:

The playhouse creates a visual impact from Arbor Avenue, although it is mitigated by the large pine tree in front of the structure. Playhouses and other similar accessory structures are discouraged to be placed in the front yard in order to maintain consistency in the neighborhood design. Also, the issue of creating precedence for similar structures and uses is a concern.

**2004-0776** Attachment B Page 1 of 1

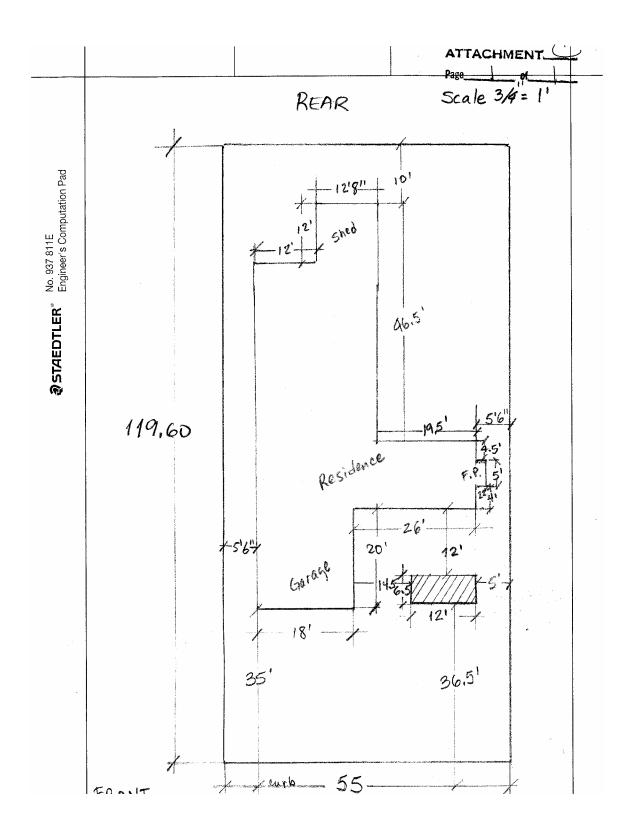
# Recommended Conditions of Approval - Use Permit

Staff was unable to make the required Findings for the Use Permit. However, if the Administrative Hearing Officer is able to make the required findings, staff is recommending the following Conditions of Approval.

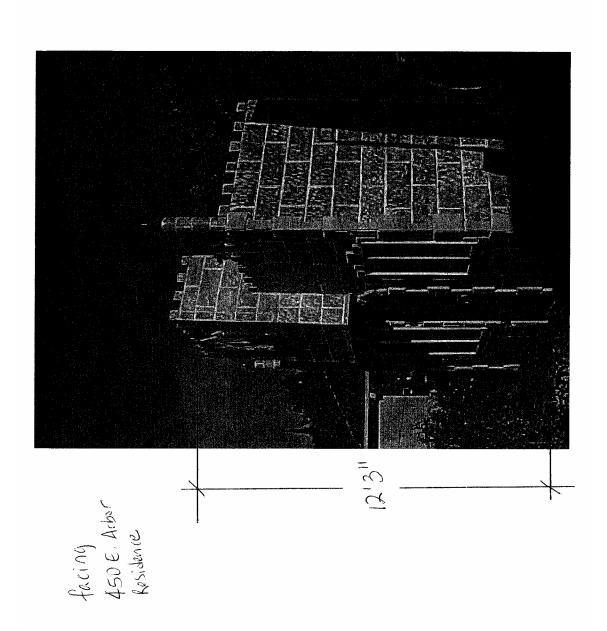
In addition to complying with all applicable City, County, State and Federal Statutes, Codes, Ordinances, Resolutions and Regulations, Permittee expressly accepts and agrees to comply with the following conditions of approval of this Permit:

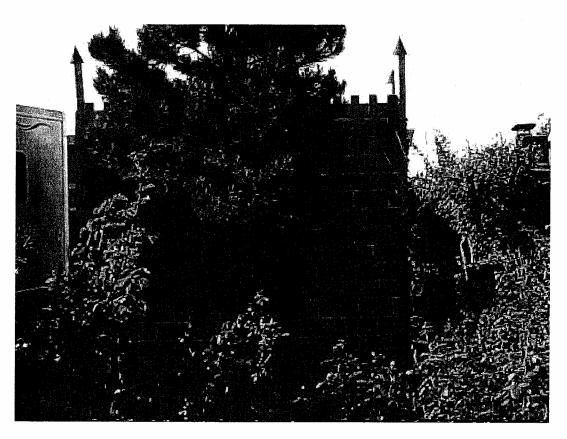
Unless otherwise noted, all conditions shall be subject to the review of approval of the Director of Community Development.

- 1. The approval is for a 78 square-foot twelve-foot high accessory utility building (playhouse) in the front yard.
- 2. The permit shall expire on May 31, 2006, at which time the entire structure will need to be removed.
- 3. The structure shall maintain a similar color as the main house and shall not be expanded in size, height, nor be relocated without prior approval from the Director of the Community Development Department.



ATTACHMENT D





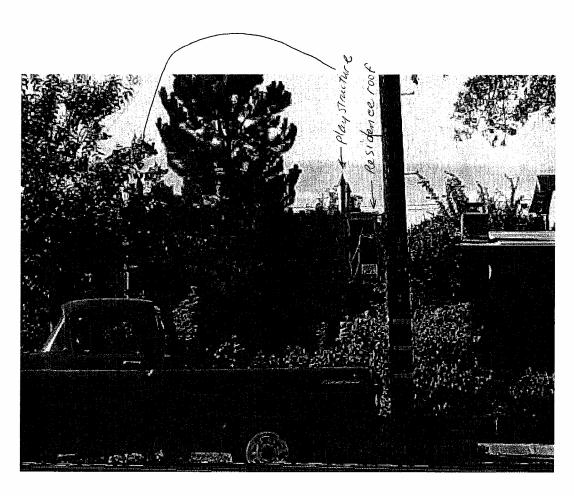
View from side walk to playhouse rear only (Not all of residence + garage is shown)

ATTACHMENT D



Side view from next box's entrane

ATTACHMENT D



View from street

ATTACHMENT E	
Page of	

# USE PERMIT JUSTIFICATIONS

The Municipal Code states that at least one of the following two justifications must be met before granting the Use Permit. Illustrating how your project meets at least one of the below criteria will assist the City in reviewing your proposal. Use this sheet or a separate sheet of paper to show how the proposed use:

1) attains the objectives and purposes of the General Plan of the City of Sunnyvale,

or -is desirable and not materially detrimental to the public welfare or injurious to the property, improvements or uses within the immediate vicinity and within the zoning district.

This playstructure (castle) is a temporary building that will be moved away on May 2006 as we will list to sell our property on June 2006 + purchase our retirement home. This structure is built above ground (does not have a footing or foundation) and is built solid with all new materials to building code standards, it does not have electricity. It writerly has locking capability so people do not wonderinside it. It wilding is a similar color to the residence (earthtone colors/grays) sits behind the building is a similar color to the residence (earthtone colors/grays) sits behind trees so it does not standout. My husband and I have been working on this project and we have gotten many compliments. My husband and I have been working on this project and we have gotten many compliments and positive factback on this building, we hope it can remain for the time requested and positive factback on this building, we hope it can remain for the time requested and positive factback on this building we hope it can remain for the time requested as it is my byear old dream & wish for her birthday and 2nd set of eye operation; as it is my byear old dream & wish for her birthday and 2nd set of eye operation; to both hereyes due to a birth condition (Strabismus) in which she was born almost to both hereyes due to a birth condition of operations on November 17 2004 blind and will have her 2nd set of operations on November 17 2004

if you need assistance in answering either of these justifications, contact the Planning Division staff at the One-Stop Permit Center.

CD 379.1 (2/93)

ATTACHMENT F

Sea. Sinand of have seen the castle being built and of think it is beautiful flave on problem with the Castle being of 450 E. Ander.

Shack You Shaver of turbureea (405) 137-9704

RECEIVED

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CLANNING DIVISION

RECEIVED 0CT 1 4 2004 Oct. 1220 6414 550 Maple Alle. Sunnyvale, Ca 94086

City of Sunnyvale PLANNING DIVISION Mr. Andrew Miner, Project Planner

Re: File Mumber 2004-0776
Location: 450 East Arbor Ave (APN 204-14-029)
Proposed Project: Application for a Use Permit on a 6,578 sq. ft. Site To allow a 12-Foot high accessory utility building (playhouse) in The Front yard.

I moved into 550 Maple Ave in 1961. I have watched many families come and go who were not Friendly, Noisy and occasionally

undesireable neighbors.

Their elderly neighbors and most of all, very concientious regarding Their Children, Their playhouse is beautiful and shows a great deal of love put in Through each square inch of work. There would be less need for prisons if all parents had been so busy working with and for Their Children, Respectfully

ATTACHMENT F

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OCT 1 4 2004

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Vargas Familio 450 E. Aroman

Playmouse to very nice. I do not mind they're and neighbors to Arbor for

E. Ving Hi

ATTACHMENT F Page 5 of 14

OCT 1 4 2004

David Richardon 594) March Aug Surveyvale Ca 94085

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Sincerty a Richardson

ATTACHMENT E

10-16-0-ABR 6 of 14

TO Whom it May Concern,

My were is Sam terry the

Next Took Neighbor To The 450E. Arbor

"Castle" play house. We see

No problem with its construction,

placement, or use.

426 E. Arbor Ave

Sunnyuale.

Thanks,

ATTACHMENT E
Page 7 of 14

NIKE THE CASTLE AT 45 EMBOR

ANDREW PAWLOWSKI

460 E.ARBOR AUT

SUNNYJALE, CA 94085

ATTACHMENT E

Varias family 450 East Arbor

have wied on arriver are for 48.

I do not suggest to the associate

Cante these neighbors have event

on the front years.

To see it is to be its

leaving.

Jeanne E. Stella 432 E. Ceneva aux. Summyunes, Ca. 94085

ATTACHMENT F

13-18-04

Vargor family at 1150 à Alber. E do det object to the Play structure on their property!

> Amejochenene 583 Majle AR Tunny Valle

To remain a sind any concept,

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RATINGE MERCHTOR Karnker Merchtola 508 overham aver

# ATTACHMENT F

F DO NOT MIND The CRSTIC IN Frant of 458 E RABOR IT LOOMS COBI IF YOU Have AN QUESTIONIS Plasse call 350-1576

> MARK Przyderawiae; 593 MAPIE ROC SUNNYUNCE CO 99020

ATTACHMENT F Page 12 of 14

20 whom it gray concina tity of Sunnyall,

We, (The Nowin Family), hise at 468 E. Avbor are a few houses down from The Vergas Family. They are a great family and her do not have come issue with the Trait yard.

Bill & Debbie NOWEN
408 E. Arbon Au
Sunnivale
408) 739-7675

10/18/80 ATTACHMENT F Page 13 of 14

To When It May Concern

I live at 5% Mayle Aperica which is close to USO E. Avhar Pore,. I do not object to the Castle Play house in 1201 I think it is a pice family opportunition

> Stephone Cilic 511 Maple Dare 5116

# ATTACHMENT Andrew Miner - RE: Public Notice - 450 E. Arbor Avenue

From: "pmbc" <pmbc@earthlink.net>

To: "Gloria Barron" < GBarron@ci.sunnyvale.ca.us>

Date: 10/12/2004 5:22 PM

Subject: RE: Public Notice - 450 E. Arbor Avenue CC: "Andrew Miner" <AMiner@ci.sunnyvale.ca.us>

Thank you for taking time to send this to me. I am very impressed with your thoughtfulness.

I do have a question for Andrew. It was my impression that work on the playhouse was on hold pending disposition of this permit, yet this playhouse now is completed and decorated with ghosts and spiders hanging off the ivy. It seems apparent to our neighbor that if you build a gaudy castle in your front yard, the city will approve, regardless of the laws or what it does to the resale value of the homes in the neighborhood...(yet I got written up when my gardener left the green toter in the side yard!)

Talking with other neighbors, we are reluctant to face him directly for fear of what he may build in our front yards. It will be interesting to see what the disposition of the permit will be, but does this open the door for others? I wonder. Are there other neighborhoods where such permits have been allowed?

#### Thanks.

----Original Message-----

From: Gloria Barron [mailto:GBarron@ci.sunnyvale.ca.us]

Sent: Tuesday, October 12, 2004 4:41 PM

To: pmbc@earthlink.net Cc: Andrew Miner

Subject: Public Notice - 450 E. Arbor Avenue

Hello,

Attached is a public notice regarding the Use Permit on 450 E. Arbor Avenue. This item is scheduled for Administrative Hearing on Wednesday, October 27 at 2:00 p.m. Please call Andrew Minor at 408-730-7707 if you have any questions.

Thank you,

Gloria Barron City of Sunnyvale Planning Division Staff Office Assistant 408-730-7453 408-328-0710 Fax